# 1 Senate Bill No. 606 2 (By Senators Palumbo, Unger, Jenkins, Klempa and Foster) 3 [Introduced February 15, 2012; referred to the Committee on the 5 Judiciary.] 6 7 8 9 BILL to amend and reenact §60A-7-706 of the Code of West 11 Virginia, 1931, as amended; and to amend said code by adding 12 thereto six new sections, designated §61-8C-6, §61-8C-7, §61-13 8C-8, §61-8C-9, §61-8C-10 and §61-8C-11, all relating to 14 forfeiture of certain property; correcting a technical error; 15 stating legislative findings; providing for the forfeiture of certain materials related to recording sexually explicit 16 conduct of minors or soliciting minors; establishing a 17 18 procedure for seizure of forfeitable property; creating 19 procedures for forfeiture; setting process for disposition and 20 distribution of forfeited moneys, securities and negotiable instruments; and creating process for disposition and 2.1 22 distribution of other forfeited properties.

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That §60A-7-706 of the Code of West Virginia, 1931,

23 Be it enacted by the Legislature of West Virginia:

24

- 1 amended, be amended and reenacted; and that said code be amended by
- 2 adding thereto six new sections, designated §61-8C-6, §61-8C-7,
- 3 \$61-8C-8, \$61-8C-9, \$61-8C-10 and \$61-8C-11, all to read as
- 4 follows:
- 5 CHAPTER 60A. UNIFORM CONTROLLED SUBSTANCES ACT.
- 6 ARTICLE 7. WEST VIRGINIA CONTRABAND FORFEITURE ACT.
- 7 §60A-7-706. Disposition of forfeited moneys, securities or other
- 8 negotiable instruments; distribution of proceeds.
- 9 (a) Whenever moneys, securities or other negotiable
- 10 instruments are forfeited under the provisions of this article,
- 11 such proceeds shall be distributed as follows:
- 12 (1) Ten percent of the proceeds shall be tendered to the
- 13 office of the prosecuting attorney which initiated the forfeiture
- 14 proceeding;
- 15 (2) The balance shall be deposited in a special law-
- 16 enforcement investigation fund. The fund may be placed in any
- 17 interest-bearing depository insured by an agency of the federal
- 18 government. The fund shall be administered by the chief of the
- 19 law-enforcement agency that seized the forfeited property.
- 20 (b) No funds shall be expended from the special law-
- 21 enforcement investigation fund except as follows:
- 22 (1) In the case of the funds belonging to the department of
- 23 public safety State Police, the funds shall only be expended at the
- 24 direction of the Superintendent of the department State Police and

- 1 in accordance with the provisions of section fifteen, article two,
- 2 chapter five-a of this code and the provisions of subdivision (10),
- 3 subsection  $\frac{\text{(j)}}{\text{(b)}}$ , section two, article two, chapter twelve of
- 4 this code;
- 5 (2) In the case of funds belonging to the office of either the
- 6 sheriff or prosecuting attorney of any county in which the special
- 7 fund has been created, the funds therein may only be expended in
- 8 the manner provided in sections four and five, article five,
- 9 chapter seven of this code; and
- 10 (3) In the case of funds belonging to the police department of
- 11 any municipality in which the special fund has been created, the
- 12 funds therein may only be expended in the manner provided in
- 13 section twenty-two, article thirteen, chapter eight of this code.
- 14 CHAPTER 61. CRIMES AND THEIR PUNISHMENT.
- 15 ARTICLE 8C. FILMING OF SEXUALLY EXPLICIT CONDUCT OF MINORS.
- 16 §61-8C-6. Legislative findings.
- 17 The Legislature hereby finds and declares that the seizure and
- 18 sale of items under the provisions of this article is not
- 19 contemplated to be a forfeiture as the same is used in article
- 20 twelve, section five of the West Virginia Constitution and to the
- 21 extent that such seizure and sale may be found to be such a
- 22 forfeiture, the Legislature hereby finds and declares that the
- 23 proceeds from a seizure and sale under this article is not part of

- 1 net proceeds as the same is contemplated by such article twelve,
- 2 section five of the West Virginia Constitution.

# $\uprec3$ $\uprec561-8C-7$ . Items subject to forfeiture; persons authorized to seize

- 4 property subject to forfeiture.
- 5 (a) The following are subject to forfeiture:
- 6 (1) All visual depictions which have been manufactured,
- 7 distributed, dispensed or possessed in violation of article eight-a
- 8 or eight-c of this chapter or section fourteen-b, article three-c
- 9 of this chapter;
- 10 (2) All raw materials, products and equipment of any kind
- 11 which are used, or intended for use, in manufacturing, processing,
- 12 delivering, importing or exporting any visual depictions or any
- 13 crimes against children in violation of article eight-a or eight-c
- 14 of this chapter or section fourteen-b, article three-c of this
- 15 chapter;
- 16 (3) All books, records, research products and materials,
- 17 including hard drives, microfilm, tapes and data which are used, or
- 18 have been used, or are intended for use, in violation of article
- 19 eight-a or eight-c of this chapter or section fourteen-b, article
- 20 three-c of this chapter;
- 21 (4) All moneys, negotiable instruments, securities or other
- 22 things of value furnished or intended to be furnished in violation
- 23 of articles eight-a or eight-c of this chapter or section fourteen-
- 24 b, article three-c of this chapter by any person in exchange for a

- 1 visual depiction, all proceeds traceable to the exchange and all 2 moneys, negotiable instruments and securities used, or which are 3 intended to be used, to facilitate any violation of article eight-a 4 or eight-c of this chapter or section fourteen-b, article three-c 5 of this chapter: *Provided*, That no property may be forfeited under 6 this subdivision, to the extent of the interest of an owner, by 7 reason of any act or omission established by that owner to have 8 been committed or omitted without his or her knowledge or consent; 9 and
- (5) All conveyances, including aircraft, vehicles or vessels, 11 which are used, have been used, or are intended for use, to 12 transport, or in any manner to facilitate the transportation, sale, 13 receipt, possession or concealment of property described in 14 subdivision (1), (2) or (3) of this subsection, except that:
- (A) A conveyance used by any person as a common carrier in the transaction of business as a common carrier shall not be forfeited under this section unless it appears that the person owning the conveyance is a consenting party or privy to a violation of article eight-a or eight-c of this chapter or section fourteen-b, article three-c of this chapter;
- (B) A conveyance shall not be forfeited under the provisions 22 of this article if the person owning the conveyance establishes 23 that he or she neither knew, nor had reason to know, that the 24 conveyance was being employed or was likely to be employed in a

- 1 violation of article eight-a or eight-c of this chapter or section 2 fourteen-b, article three-c of this chapter; and
- 3 (C) A bona fide security interest or other valid lien in any 4 conveyance shall not be forfeited under the provisions of this 5 article, unless the state proves by a preponderance of the evidence 6 that the holder of the security interest or lien either knew, or 7 had reason to know, that the conveyance was being used or was 8 likely to be used in a violation of article eight—a or eight—c of 9 this chapter or section fourteen—b, article three—c of this 10 chapter.
- 11 (b) Property subject to forfeiture under this article may be
  12 seized by the State Police (hereinafter referred to as the
  13 "appropriate person" in this article).
- (c) Visual depictions which are manufactured, possessed, transferred, sold or offered for sale in violation of this article are contraband and shall be seized and summarily forfeited to the tate. Visual depictions which are seized or come into the possession of the state, the owners of which are unknown, are contraband and shall be summarily forfeited to the state upon the seizure of the visual depictions.
- 21 (d) Notwithstanding any other provisions of this article to 22 the contrary, any items of tangible personal property sold to a 23 bona fide purchaser are not subject to forfeiture unless the state 24 establishes by clear and convincing proof that the bona fide

- 1 purchaser knew or should have known that the property had in the 2 previous three years next preceding the sale been used in violation 3 of this chapter.
- (e) Notwithstanding any other provisions of this code to the 5 contrary, any person who has an ownership interest in items of 6 tangible personal property subject to forfeiture by this article 7 shall be presumed to be an innocent owner. Unless the state 8 establishes by clear and convincing proof that the innocent owner 9 knew or should have known that the property subject to forfeiture 10 had been used in violation of article eight-a or eight-c of this 11 chapter or section fourteen-b, article three-c of this chapter and, 12 if applicable, that the innocent owner did not do all that 13 reasonably could be expected under the circumstances to terminate 14 the illegal use of the property once he or she had knowledge of it, 15 the court shall enter an order either: (1) Severing the property 16 appropriately; (2) transferring the property to the state with a 17 provision that the state shall compensate the petitioner to the 18 extent of his or her ownership interest once a final order of 19 forfeiture has been entered and the property has been reduced to 20 liquid assets; or (3) permitting the petitioner to retain the 21 property subject to a lien in favor of the state to the extent of 22 the forfeitable interest in the property. If the state meets the 23 burden set forth in this section, then the court shall enter an 24 order declaring the coowner is not an innocent owner and allowing

1 forfeiture proceedings to continue, pursuant to the requirements

### 3 §61-8C-8. Procedures for seizure of forfeitable property.

2 set forth in this article.

- 4 (a) Seizure of property made subject to forfeiture by the 5 provisions of this article may be made upon process issued by any 6 court of record having jurisdiction over the property.
- 7 (b) Notwithstanding the provisions of subsection (a) of this 8 section, seizure of property subject to forfeiture by the 9 provisions of this article may be made without process if:
- 10 (1) The seizure is incident to a lawful arrest or pursuant to 11 a search under a search warrant or an inspection warrant;
- 12 (2) The property subject to seizure has been the subject of a 13 prior judgment in favor of the state in a forfeiture proceeding 14 based upon this article;
- 15 (3) The appropriate person has probable cause to believe that 16 the property is directly or indirectly dangerous to health or 17 safety; or
- 18 (4) The appropriate person has probable cause to believe that
  19 the property was used or intended for use in violation of this
  20 chapter.
- 21 (c) In the event of seizure pursuant to subsection (b) of this 22 section, forfeiture proceedings shall be instituted within ninety 23 days of the seizure thereof.
- 24 (d) Property taken or detained under this section shall not be

- 1 subject to replevin, but is deemed to be in the custody of the
- 2 appropriate person, subject only to the orders and decrees of the
- 3 court having jurisdiction over the forfeiture proceedings. When
- 4 property is seized under this article, the appropriate person may:
- 5 (1) Place the property under seal;
- 6 (2) Remove the property to a place designated by him or her;
- 7 (3) Require the appropriate law-enforcement agency to take
- 8 custody of the property and remove it to an appropriate location
- 9 for disposition in accordance with law; or
- 10 (4) In the case of seized moneys, securities or other
- 11 negotiable instruments, place the assets in any interest-bearing
- 12 depository insured by an agency of the federal government.

### 13 §61-8C-9. Procedures for forfeiture.

- (a) (1) Any proceeding wherein the state seeks forfeiture of
- 15 property subject to forfeiture under this article shall be a civil
- 16 proceeding. A petition for forfeiture may be filed on behalf of the
- 17 state and any law-enforcement agency making a seizure under this
- 18 article by the prosecuting attorney of a county, or duly appointed
- 19 special prosecutor.
- 20 (2) A petition for forfeiture may be filed and proceedings
- 21 held thereon in the circuit court of the county wherein the seizure
- 22 was made, the real property subject to forfeiture is situate or the
- 23 circuit court of the county wherein any owner of the property
- 24 subject to forfeiture may reside.

- 1 (3) Any civil trial stemming from a petition for forfeiture 2 brought under this article at the demand of either party shall be 3 by jury.
- 4 (4) A petition for forfeiture of the seized property shall be 5 filed within ninety days after the seizure of the property in 6 question. The petition shall be verified by oath or affirmation of 7 a law-enforcement officer representing the law-enforcement agency 8 responsible for the seizure or the prosecuting attorney and shall 9 contain the following:
- 10 (A) A description of the property seized;
- 11 (B) A statement as to who is responsible for the seizure;
- 12 (C) A statement of the time and place of seizure;
- 13 (D) The identity of the owner or owners of the property, if 14 known:
- 15 (E) The identity of the person or persons in possession of the 16 property at the time seized, if known;
- 17 (F) A statement of facts upon which probable cause for belief 18 that the seized property is subject to forfeiture pursuant to the 19 provisions of this article is based;
- 20 (G) The identity of all persons or corporations having a 21 perfected security interest or lien in the subject property, as 22 well as the identity of all persons or corporations known to the 23 affiant who may be holding a possessory or statutory lien against 24 such property; and

- 1 (H) A prayer for an order directing forfeiture of the seized 2 property to the state, and vesting ownership of such property in 3 the state.
- (b) At the time of filing or as soon as practicable 5 thereafter, a copy of the petition for forfeiture shall be served 6 upon the owner or owners of the seized property, as well as all 7 holders of a perfected security interest or lien or of a possessory 8 or statutory lien in the same class, if known. Should diligent 9 efforts fail to disclose the lawful owner or owners of the seized 10 property, a copy of the petition for forfeiture shall be served 11 upon any person who was in possession or alleged to be in 12 possession of the property at the time of seizure, where such 13 person's identity is known. The above service shall be made 14 pursuant to the provisions of the West Virginia Rules of Civil 15 Procedure. Any copy of the petition for forfeiture so served shall 16 include a notice substantially as follows: "To any claimant to the 17 within described property: You have the right to file an answer to 18 this petition setting forth your title in, and right to possession 19 of, the property within thirty days from the service hereof. If you 20 fail to file an answer, a final order forfeiting the property to 21 the state will be entered, and such order is not subject to 22 appeal."
- If no owner or possessors, lien holders or holders of a 24 security interest be found, then such service may be by Class II

- 1 legal publication in accordance with the provisions of article 2 three, chapter fifty-nine of this code, and the publication area 3 shall be the county wherein such property was located at the time 4 of seizure and the county wherein the petition for forfeiture is 5 filed.
- (c) In addition to the requirements of subsection (b) above, 7 the prosecuting attorney or law-enforcement officer upon whose oath 8 or affirmation the petition for forfeiture is based, shall be 9 responsible for the publication of a further notice. Such further 10 notice that a petition for forfeiture has been filed shall be 11 published by Class II legal advertisement in accordance with 12 article three, chapter fifty-nine of this code. The publication 13 area shall be the county wherein the property was seized and the 14 county wherein the petition for forfeiture is filed. The notice 15 shall advise any claimant to the property of their right to file a 16 claim on or before the date set forth in the notice, which date 17 shall not be less than thirty days from the date of the first 18 publication. The notice shall specify that any claim must clearly 19 state the identity of the claimant and an address where legal 20 process can be served upon that person. In addition such notice 21 shall contain the following information:
- 22 (1) A description of the property seized;
- 23 (2) A statement as to who is responsible for the seizure;
- 24 (3) A statement of the time and place of seizure;

- 1 (4) The identity of the owner or owners of the property, if 2 known;
- 3 (5) The identity of the person or persons in possession of the 4 property at the time of seizure, if known; and
- 5 (6) A statement that prayer for an order directing forfeiture 6 of the seized property to the state, and vesting ownership of such 7 property in the state shall be requested of the court.
- 8 (d) If no answer or claim is filed within thirty days of the 9 date of service of the petition pursuant to subsection (b) of this 10 section, or within thirty days of the first publication pursuant to 11 subsection (b) of this section, the court shall enter an order 12 forfeiting the seized property to the state. If any claim to the 13 seized property is timely filed, a time and place shall be set for 14 a hearing upon such claim. The claimant or claimants shall be given 15 notice of such hearing not less than ten days prior to the date set 16 for the hearing.
- (e) At the hearing upon the claim or claims, the state shall have the burden of proving by a preponderance of the evidence that the seized property is subject to forfeiture pursuant to the provisions of this chapter.
- 21 (f) Any order forfeiting property to the state and entered 22 pursuant to this section perfects the state's right, title and 23 interest in the forfeited property and relates back to the date of 24 seizure: *Provided*, That in any proceeding under this article the

- 1 circuit court shall in its final order make specific findings with 2 respect to whether or not probable cause to seize such property 3 existed at the time of such seizure.
- (g) During the pendency of a forfeiture proceeding, it is unlawful for any property owner or holder of a bona fide security interest or other valid lien holder to transfer or attempt to transfer any ownership interest or security interest in seized property with the intent to defeat the purpose of this article, and the court wherein the petition for forfeiture is filed may enjoin a property owner or holder of a security interest or other lien holder from making such a transfer should one come to its attention. Any such transfer which is made in violation of the provisions of this subsection shall have no effect upon an order of the court forfeiting seized property to the state if a notice of lis pendens is filed prior to the recording of the instrument of transfer.
- 17 (h) The court may void any transfer of property made before or
  18 after a forfeiture proceeding has been commenced, which is subject
  19 to forfeiture, if the transfer was not to a bona fide purchaser
  20 without notice for value.
- (i) An appeal of a decision of the circuit court concerning a 22 forfeiture proceeding brought pursuant to this chapter must be 23 filed within one hundred twenty days of the date of entry of the 24 final appealable order. The appellant shall be required to give

- 1 notice of intent to appeal within thirty days of the entry of such 2 appealable order.
- 3 §61-8C-10. Disposition of forfeited moneys, securities or other negotiable instruments; distribution of proceeds.
- 5 (a) Whenever moneys, securities or other negotiable 6 instruments are forfeited under the provisions of this article, 7 such proceeds shall be distributed as follows:
- 8 (1) Ten percent of the proceeds shall be tendered to the 9 office of the prosecuting attorney which initiated the forfeiture 10 proceeding;
- 11 (2) The balance shall be deposited in a special law12 enforcement investigation fund. The fund may be placed in any
  13 interest-bearing depository insured by an agency of the federal
  14 government. The fund shall be administered by the Superintendent of
  15 the State Police or his or her designee.
- 16 (b) No funds shall be expended from the special law-17 enforcement investigation fund except as follows:
- (1) In the case of funds belonging to the State Police, the funds shall only be expended at the direction of the Superintendent of the State Police and in accordance with the provisions of section fifteen, article two, chapter five-a of this code and the provisions of subdivision (10), subsection (b), section two, article two, chapter twelve of this code;
- 24 (2) In the case of funds belonging to the office of the

- 1 prosecuting attorney of any county in which the special fund has
- 2 been created, the funds therein may only be expended in the manner
- 3 provided in sections four and five, article five, chapter seven of
- 4 this code; and
- 5 (3) In the case of funds belonging to the police department of
- 6 any municipality in which the special fund has been created, the
- 7 funds therein may only be expended in the manner provided in
- 8 section twenty-two, article thirteen, chapter eight of this code.

### 9 §61-8C-11. Disposition of other forfeited property; distribution

- of proceeds.
- 11 (a) When property other than that referred to in section ten
- 12 of this article is forfeited under this article, the circuit court
- 13 ordering the forfeiture, upon application by the prosecuting
- 14 attorney or the Superintendent of the State Police or his or her
- 15 designee, may direct that:
- 16 (1) Title to the forfeited property be vested in the law-
- 17 enforcement agency so petitioning;
- 18 (2) The law-enforcement agency responsible for the seizure
- 19 retain the property for official use; or
- 20 (3) The forfeited property shall be offered at public auction
- 21 to the highest bidder for cash. Notice of such public auction shall
- 22 be published as a Class III legal advertisement in accordance with
- 23 article three, chapter fifty-nine of this code. The publication
- 24 area shall be the county where the public auction will be held.

- (b) When a law-enforcement agency receives property pursuant 2 to this section, the court may, upon request of the prosecuting 3 attorney initiating the forfeiture proceeding, require the law-4 enforcement agency to pay unto the office of said prosecuting 5 attorney a sum not to exceed ten percent of the value of the 6 property received to compensate said office for actual costs and 7 expenses incurred.
- 8 (c) The proceeds of every public sale conducted pursuant to 9 this section shall be paid and applied as follows: First, to the 10 balance due on any security interest preserved by the court; 11 second, to the costs incurred in the storage, maintenance and 12 security of the property; and third, to the costs incurred in 13 selling the property.
- 14 (d) Any proceeds of a public sale remaining after distribution 15 pursuant to subsection (c) of this section shall be distributed as 16 follows:
- 17 (1) Ten percent of such proceeds shall be tendered to the 18 office of the prosecuting attorney who initiated the forfeiture 19 proceeding.
- 20 (2) The balance shall be deposited in a special law21 enforcement investigation fund. Such fund shall be administered by
  22 the Superintendent of the State Police or his or her designee and
  23 shall take the form of an interest-bearing account with any
  24 interest earned to be compounded to the fund. Any funds deposited

- 1 in the special law-enforcement investigative fund pursuant to this
  2 article shall be expended only to defray the costs of protracted or
  3 complex investigations, to provide additional technical equipment
  4 or expertise, to provide matching funds to obtain federal grants or
  5 for such other law-enforcement purposes as the Superintendent of
  6 the State Police or his or her designee may deem appropriate;
  7 however, these funds may not be utilized for regular operating
  8 needs.
- (e) If more than one law-enforcement agency was substantially involved in effecting the seizure and forfeiture of property, the court wherein the petition for forfeiture was filed shall equitably distribute the forfeited property among the law-enforcement agencies. In the event of a public sale of such property pursuant to subsection (a) of this section, the court shall equitably distribute any proceeds remaining after distribution pursuant to subsection (c) and subdivision (1), subsection (d) of this section among such law-enforcement agencies for deposit into their individual special law-enforcement investigative fund. Equitable distribution shall be based upon the overall contribution of the individual law-enforcement agency to the investigation which led to the seizure.
- (f) Upon the sale of any forfeited property for which title or 23 registration is required by law, the state shall issue a title or 24 registration certificate to any bona fide purchaser at a public

- 1 sale of the property conducted pursuant to subsection (a) of this 2 section. Upon the request of the law-enforcement agency receiving, 3 pursuant to the order of the court, or electing to retain, pursuant 4 to subsection (a) of this section, any forfeited property for which 5 title or registration is required by law, the state shall issue a 6 title or registration certificate to the appropriate governmental 7 body.
- 8 (g) Any funds expended pursuant to the provisions of this 9 section, shall only be expended in the manner provided in 10 subsection (b), section nine of this article.
- (h) Every prosecuting attorney or law-enforcement agency receiving forfeited property or proceeds from the sale of forfeited property pursuant to this article shall submit an annual report to the body which has budgetary authority over such agency. Such report shall specify the type and approximate value of all forfeited property and the amount of proceeds from the sale of forfeited property received in the preceding year. No county or municipality may use anticipated receipts of forfeited property in their budgetary process.
- (i) In lieu of the sale of any forfeited property subject to 21 a bona fide security interest preserved by an order of the court, 22 the law-enforcement agency receiving the forfeited property may pay 23 the balance due on any security interest preserved by the court 24 from funds budgeted to the office or department or from the special

- 1 fund and retain possession of the forfeited property for official 2 use pursuant to subsection (a) of this section.
- (j) In every case where property is forfeited, disposition of
  the forfeited property, in accordance with this article, shall be
  made within six months of the date upon which the court of
  jurisdiction orders forfeiture. Should the office or agency
  receiving the property fail either to place the property in
  official use or dispose of the property in accordance with law, the
  court of jurisdiction shall cause disposition of the property to be
  made with any proceeds therefrom to be awarded to the state.
- (k) No disposition shall occur until all applicable periods
  for filing a notice of intent to appeal has expired and no party in
  interest shall have filed such notice. The filing of the notice of
  intent to appeal shall stay any such disposition until the appeal
  has been finally adjudicated or until the appeal period of one
  hundred eighty days has expired without an appeal having actually
  heen taken or filed, unless a valid extension of the appeal has
  been granted by the circuit court under the provisions of section
  seven, article four, chapter fifty-eight of this code.
- 20 (1) The special law-enforcement investigative funds of each 21 law-enforcement agency may be placed in an interest-bearing 22 depository insured by the federal government.

(NOTE: The purpose of this bill is to create a procedure for

forfeiture of items related to child pornography arrests and other computer crimes and prosecutions.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.

\$61-8C-6, \$61-8C-7, \$61-8C-8, \$61-8C-9, \$61-8C-10 and \$61-8C-11 are new; therefore, strike-throughs and underscoring have been omitted.)

#### JUDICIARY COMMITTEE AMENDMENTS

on page seven, section seven, line seventeen, by striking out the word "petitioner" and inserting in lieu thereof the words "innocent owner";

On page seven, section seven, line twenty, by striking out the word "petitioner" and inserting in lieu thereof the words "innocent owner";

And,

On page seven, section seven, line twenty-four, by striking out the word "coowner" and inserting in lieu thereof the words "person with an ownership interest".